

## SAFER PETERBOROUGH PARTNERSHIP

### COMMUNITY SAFETY PLAN 2016 – 2017

#### 1. Introduction

The Safer Peterborough Partnership Plan 2016-17 sets out how the City of Peterborough, through the Safer Peterborough Partnership (SPP), is tackling crime and disorder. It builds on the success of the work by the SPP in building more cohesive, safer and confident communities.

This plan demonstrates the progress the partnership has made and sets out our priorities for the next 12 months to make Peterborough safer and help build understanding, respect and support within and between communities.

The SPP plan is based upon the following principles:

- We are resolute in protecting those who are vulnerable within our communities.
- Building understanding, respect and support with and between individuals is critical to developing strong communities
- We are committed to tackling the underlying causes of offending and ensuring that those who continue to offend are dealt with swiftly and effectively.
- We take an innovative and genuine multi agency approach to reduce crime and tackle community safety issues

The Partnership reviews its three-year plan on an annual basis. This document sets out the priorities for the final year of the plan and reviews the progress made during 2015-16.

#### 2. Governance Arrangements

The SPP brings together the responsible authorities as set down in the Crime and Disorder Act 1998, as amended by the Police and Justice Act 2006. The most significant change to the membership over the last 12 months has been that the One Service, who set up a social impact bond to reduce the re-offending rate of prisoners with short-term sentences, was dissolved in June 2015. Its functions largely absorbed into changes that have created a National Probation service and Community Rehabilitation Company.

The constitution will be reviewed and agreed by the members who make up the Safer Peterborough Partnership. The work and performance of the partnership are scrutinised by the Strong and Supportive Communities Scrutiny Committee, who fulfil the requirement for a Crime and Disorder Act Scrutiny Committee in pursuance of section 19 of the Police and Justice Act 2006.

Each Responsible Authority also undertakes their own internal scrutiny and governance on organisational performance and risk.

##### Working with the Police and Crime Commissioner

The Cambridgeshire Police and Crime Commissioner is a key partner of the Partnership. The priorities set out within our plan contribute to the Commissioner's [Police and Crime Plan](#), particularly the following objectives:

**Objective 3** - Continue to tackle crime and disorder – to drive crime and disorder to lower levels, transferring the fear of crime from the law abiding public to those who persistently commit crime.

**Objective 4** - Keeping people safe – resources are dedicated to ensure those people at most risk from harm are protected.

During 2015/16, SPP has received funding of £132,339 from the Police and Crime Commissioner to help the partnership to deliver its outcomes. This grant pays for staff who support the Partnership and, in addition funds a range of activities some of which are set out below:

- Continued support for the Peterborough Neighbourhood Watch Scheme and Street Pastors Scheme
- Various young people projects including Gladstone Street Soccer Scheme, Werrington Football and Music Project as well as city wide youth engagement activities during the summer months.
- Crime prevention activities including Meet the Street events, 'Don't Call Us Stickers', and social media clips on street robbery and fraudulent advertising.
- Support for Mental Health Day.
- A week of action in the Millfield and New England area, focussing on improving quality of life issues such as fly-tipping.

A new Police and Crime Commissioner was elected in May 2016. It is expected that the new Commissioner will develop a new Police and Crime Plan which may mean that the objectives above change in due course.

### 3. The shared agenda between Health and Community Safety

Safe communities are inextricably linked with healthy communities. We recognise that those at risk of poor health are often the same as those at risk of offending and/or becoming a victim of crime, and so joining our agendas is critical. Health also provides an access point for intervention at a local level. For example whether it be families and children with difficulties, domestic violence or the early signs of drug abuse, local health practitioners can provide an easy way of reaching those families affected, where other public services may struggle.

In addition, there is the direct impact of crime on the NHS itself, this includes the violence which might occur in the Emergency Department, violence towards staff and the costs of crime to buildings.

There has been a commitment over the last three years to join the agendas of community safety and health and we will continue to develop this important relationship. This will include ensuring that the work of the Safer Peterborough Partnership and the Health and Wellbeing Board is connected and collaborative.

### 4. Priorities

A strategic assessment of threat, risk and harm was developed in 2014, which formed the basis for the Safer Peterborough Partnership Plan. The designated priorities remain:

- **Priority 1** - Addressing victim based crime by reducing re-offending and protecting our residents and visitors from harm
- **Priority 2** - Tackling anti-social behaviour
- **Priority 3** - Building stronger and more supportive communities.

For 2016/17 a further priority has been identified:

- **Priority 4** - Supporting high risk and vulnerable victims

These priorities are delivered through specific areas of work managed through the Safer Peterborough Partnership's performance framework supported by the Safer Peterborough Partnership Delivery Group. A number of sub-themes fall within each of the priorities; more information on the partnership's progress in delivering these priorities is set out below, together with information on how we will tackle this priority in the coming year. .

### **Priority 1 - Addressing victim based crime by reducing re-offending and protecting our residents and visitors from harm**

Protecting our residents and visitors from harm is the partnership's highest priority. Whether this is from robbery, arson, domestic or sexual abuse or any other type of crime that affects not only the individual, but their friends, family and wider community.

Where individuals are the victims of crime, the Victims' Hub which operates across Peterborough and Cambridgeshire has supported over 6,000 victims of crime since it opened in October 2014.

Restorative Justice is increasingly being used to help victims of crime recover from their ordeal and prevent re-offending. The scheme whilst not suitable for all, brings together both people who have been harmed by crime together with their person(s) responsible. This allows for an open and honest conversations between all parties and can be an effective way of repairing harm and building confidence for individuals and communities.

Reducing levels of victim based crime has always been a challenge in Peterborough. Despite significant decreases in the preceding three years, there has been an increase in reported levels of this crime type over the last 12 months, by around 6%<sup>1</sup>. The increase in crime can be attributed to a change in the process of how the Police record crime, with a shift towards ensuring that all crimes are ethically recorded and actively encouraging more victims of sexual violence, domestic violence and hate crime, in particular, to come forward. Having an accurate picture of crime levels is critical to informing our ongoing response and has enabled us to have a renewed focus on achieving the best possible outcomes for victims of crime.

Whilst the renewed focus on ethical crime recording is a significant factor in increasing crime levels, this has not detracted the Partnership from continuing to scrutinise its performance as a Community Safety Partnership, and to focus on understanding why Peterborough continues to record higher levels of crime than the England average. This reinforces the view that the Partnership cannot stand still and needs to continue to develop our response to community safety. The creation of a new Prevention and Enforcement Team from 1<sup>st</sup> April 2016 will be an important part of our ambition to reduce victim based crime. Further information on this is detailed below.

#### **Work programmes:**

- a) Reducing re-offending - offender management
- b) Improving Road Safety
- c) Substance Misuse
- d) Domestic Abuse, Sexual Violence, Victims and Witnesses
- e) Arson

<sup>1</sup> All victim based crime in Peterborough, January – December 2015, compared to January – December 2014

## Review of performance 2015/16

### a) Reducing re-offending

The Integrated Offender Management scheme focuses on the most prolific offenders by working intensively with them to stop their offending behaviour and to provide an agile and swift response to re-capture those who are continuing to offend. The scheme has been successful over the last 12 months showing a number of positive outcomes, with significant reductions in offending committed by offenders following their involvement in the programme.

Based on a cohort of 53 of the city's most prolific offenders, offending reduced by 40% during their time on the scheme. Critically, following exit from the scheme, their offending continued to reduce by 68% compared to their offending before they joined the scheme. This reduction in offending also contributes to a reduction in the cost of crimes committed by these individuals with a reduction of around £0.5million linked to this cohort of 53 individuals<sup>2</sup>. This success fully supports the continued investment by the partnership in this area of business.

Outside Links (through HMP Peterborough) work with a range of partners to reduce the risk of reoffending by providing continued support and advice. The Prison is also providing additional peer support beyond Outside Links to offenders who may need more support, this could include attending housing appointments for example.

### b) Improving Road Safety

Road traffic collisions have a devastating impact not only for the people directly involved, but also for their families, friends and the wider community. On average every day in the UK during 2014, 6 people were killed and another 50 were seriously injured in reported road traffic accidents. As well as the personal consequences there are significant financial costs associated with road traffic accidents. Based on information from the Department for Transport we can estimate that the costs associated with all accidents on Peterborough roads in 2014 was £33.4 million.

The number of people killed and seriously injured on roads in Peterborough continues to fall year on year. In 2014 the number of people killed and seriously injured on roads fell to 75, from 88 in 2013. Provisional figures for 2015 are also expected to show a reduction to around 64 people, who were either killed or seriously injured.

Accident data analysis shows that around 95% of all road traffic collisions involve human behaviour as a contributory factor. To reduce the number of accidents on Peterborough's roads, we need to influence attitude and behaviour through education, engagement, enforcement and engineering. High risk groups continue to be young drivers, motorcyclists and vulnerable road users and they will be the focus of preventative activity.

The Safer Peterborough Partnership is a key member of the Cambridgeshire and Peterborough Road Safety Partnership (CPRSP). The road safety partnership is an existing partnership responsible for reducing road traffic accidents Peterborough and Cambridgeshire. The partnership works with a number of organisations to look at the causes of road accidents and understand current data and intelligence, and develop multi-agency solutions to help prevent and reduce future accidents.

One key achievement for the Partnership over the last 12 months is working with the NHS, and in particular Addenbrookes Hospital, which has allowed the partnership to access non-personalised

<sup>2</sup> Data taken from ID-IOM, the Home Office's tool to measure success of the IOM programme on a national basis

health data to understand more about the individual involved in an accident and assimilating this data to inform targeted prevention work.

A Young Driver Event was held at Huntingdon Race Course in June 2015 for pre or new drivers across Cambridgeshire and Peterborough. Over 1000 students attended the event which was delivered by a range of organisations and partners who have an interest in reducing road traffic collisions. The day covered everything from choosing a driving instructor, driving test, road safety messages to black box technology. Feedback received from students and teachers who attended was very positive with the event likely to be repeated in future years.

### **c) Substance Misuse**

There is a clear link between dependent users of Class A Drugs (like heroin and crack cocaine) with crime. The effects of alcohol mean it is often more likely for a person to either be a victim or perpetrator of offences such as burglary, robbery, theft and prostitution. Its use is particularly linked to incidents of domestic abuse and violence. Treatment for drug and alcohol users, particularly young people, is important so that their health and well-being is safeguarded and they make a positive contribution to their local communities. During 2014-15, 1335 users attended substance misuse services.

SPP will continue to offer help to those who need support and target those who commit crimes to proliferate substance misuse across the city. It is recognised that substance misuse affects many different facets of city life and uses resources from across our statutory and voluntary sector partners. To this end the strategies for drugs and alcohol, based on national guidance, have been designed to utilise all the experience and support available across the city, to reduce the overall impact on city life and build safer more confident communities.

The overarching aims of the substance misuse strategies are to:

- Increase the number of people free from drug and alcohol dependence (and substitute medication) and in sustained recovery
- Improve the health and wellbeing of people with substance misuse issues
- Reduce harm experienced by individuals, families and the community arising from problematic substance misuse
- Reduce crime experienced by individuals, families and the community associated with problematic substance misuse
- Prevent future demand on health, criminal justice and treatment services

The focus of the past 12 months has been to re-tender the substance misuse services for young people and adults into one cohesive service, which will provide consistency of treatment delivery and one point of access for all those seeking help. The redesigned Young People and Adults combined substance misuse treatment service has begun operation on the 1st April 2016. This has brought together the treatment system under one provider, CRi, bringing with it several benefits, the main being that recovery workers will be trained in working with both alcohol *and* drug misuse, ensuring all aspects of a client's substance misuse is dealt with by one person. This will increase continuity of treatment and consistency with no need to transfer between services.

### **d) Domestic Abuse and Sexual Abuse**

The Partnership has continued to prioritise, develop and improve the city's response to domestic abuse and sexual violence over the last 12 months. This has been done through the prioritisation of a number of key themes.

The first is raising awareness of domestic abuse and sexual violence and its impact on people

within the city. Teaching young people about 'healthy relationships' has been a key part of this priority and the Partnership has engaged nearly 400 school pupils in the last year.

This programme raises awareness amongst young people, aged eight to eighteen, about the causes, consequences, penalties and impact of domestic abuse and sexual violence and broader crimes.

Over the last year we have increased the number of people trained in the early identification of domestic abuse. The team have run a number of courses to educate staff from across a range of organisations, including children's centres and the Extended Hands Organisation (a community based women's outreach team) who may come into contact with groups of people who may be at higher risk of domestic abuse or sexual violence.

The Partnership continue to support victims and perpetrators affected by domestic abuse to access commissioned services and programmes, with over 1,500 people supported during 2014-15.

The Children and Young People's Service, which works with families affected by domestic abuse or sexual violence, has seen a significant increase in demand for the service since it started last year. The Partnership have put in place measures to manage demand and reduce waiting times. Currently there is no waiting list to access the Adult Service, although demand continues to be high.

### **Supporting Victims and Witnesses**

The Partnership continues to place victims and witnesses of crime and disorder at the heart of what we do. Organisations across the Partnership work together to reduce the number of victims of crime and provide support to those people who do become victims.

#### The Victims' Hub

Since its inception in October 2014, the Victims' Hub has developed into an effective service helping victims of crime to cope and recover from their experience. Support has been provided to over 6,000 victims of crime across Peterborough and Cambridgeshire, with 171 of these victims assigned to a volunteer for personal support.

The Hub has been bolstered through the addition of mental health support for victims of crime, with Community Psychiatric Nurses working alongside staff from the Multi-Agency Safeguarding Hub and Women's Aid. This has enhanced the expertise available to assist and support victims linking in with the Hub.

In August 2015 Her Majesty's Inspectorate of Constabulary (HMIC) reviewed the constabulary's response to recognising and managing safeguarding and vulnerability. HMIC highlighted the effectiveness of the Victims' Hub and considered it be a strong example of national best practice.

#### Restorative Justice

In April 2015 the Restorative Justice (RJ) Hub was launched, providing a range of restorative justice interventions to all victims of crime within Cambridgeshire. To ensure all victims of crime are being offered RJ (where it is appropriate), training of front line Police Officers and PCSOs has been delivered throughout the county.

The Hub are working on a range of cases from petty theft to murder and sexual assault, which shows RJ has the potential to work for every victim of crime, should the victim chose to engage in

the process.

Work continues to maintain strong relationships with existing partners as well as engaging with a number of other organisations throughout the county to ensure we work effectively together. One of the most successful partnerships being with HMP Peterborough, who we are now working closely with the Police to create a 'restorative prison'. The relationship has been extremely beneficial, giving the Police access to prisoners who wish to engage in RJ.

RJ is not suitable for all victims of crime, but those who have taken part have reported a positive experience. One example is a meeting held between two men, where the victim had been assaulted. The victim did not want to press charges but he wanted to meet the offender to discuss the impact the crime had had on him, and to get reassurance that it wouldn't happen again. By the end of the meeting both men were discussing their common interests and shook hands before wishing each other well for the future.

RJ is also being delivered at HMP Peterborough where victim awareness programmes are being delivered to residents where a number of female prisoners who participated in the programme wished to take the next step and meet with their victim. A number of staff in the prison are now trained to deliver RJ conferencing, the vision is that the prison will become a restorative prison, with more offenders rehabilitated, leading to a reduction in offending.

#### Cyber and Fraud Crime

An increasing trend in the numbers victims of cyber and fraud crimes over the last 18 months has led the Police to launch the Fraud and Cyber-crime Investigation Unit (FCIU). The unit consists of 12 detectives, who are currently investigating a number of offences, involving over 600 victims, with crimes ranging from revenge pornography, hacking and large scale fraud using websites.

The Partnership are focussing on preventative work around fraud and have been working with Nat West, Barclays and HSBC banks to speak to customers and raise awareness of scams and provide advice on how to protect themselves. A number of publicity campaigns have been run on television, radio and social media at key times of the year to raise public awareness of fraud, for example a campaign on Black Friday which focussed on how to stay safe online.

### How we will address victim based crime in 2016/17

#### a) **Reducing Reoffending**

- Outcomes:
- i) Achieve a falling rate of reported dwelling burglaries
  - ii) Achieve a falling rate of reported serious violent crime or violent crime with injury
  - iii) Achieve a falling rate of repeat domestic violence offenders
  - iv) Increase the number of young people participating in a restorative intervention which directly involves the victim
  - v) Reduce the number of first time entrants coming in to the justice system

One area for focus over the coming months will be on the relationship between the IOM scheme and the Community Rehabilitation Company (CRC), who, following changes to the National Probation Service, have the responsibility for the management for the majority of offenders in the community. The CRC remains in the early stages of development, the Partnership will work with the CRC to ensure the effective work delivered to date on reducing serious acquisitive crime is maintained. We will rigorously scrutinise and support the IOM process, the City's Connecting Families and preventative agenda.

#### b) **Domestic Abuse, Sexual Violence, Victims and Witnesses**

- Outcomes:
- i) People presenting to frontline staff with indicators of possible domestic violence or abuse are asked about their experiences in a private discussion
  - ii) People experiencing domestic violence or abuse are offered referral to specialist support services
  - iii) People experiencing domestic violence and abuse receive a response from level 1 or 2 trained staff
  - iv) People who disclose that they are perpetrating domestic violence or abuse are offered referral to specialist services
  - v) Delivery of high quality victim focussed restorative justice conferences and interventions delivered by trained facilitators
  - vi) Provision of emotional and practical support to victims of crime
  - vii) Victims Hub to co-ordinate referrals for vulnerable and intimidated witnesses to the witness service by the Victims & Witnesses Hub
  - viii) Victims are given the opportunity to submit a victim personal statement to court

Over the next year we will work to support more families affected by domestic abuse through the use of additional funding, provided by the Police Crimes Commissioner. Ormiston Families have been commissioned to deliver a programme for 10 families with children aged 9-11 who have been victim or witness to incidents of domestic violence. The programme supports mothers but also puts a particular focus on supporting children to recover and make positive future outcomes. The programme is due to start in Summer 2016.

#### c) **Substance Misuse**

- Outcomes:
- i) Increase the number of arrests made in respect of local intelligence
  - ii) Increase the number of people with drug and alcohol misuse issues that are free from dependence (and substitute medication)



iii) Reduce the number of alcohol related admissions to hospital

SPP will rigorously monitor and scrutinise the delivery of the substance misuse service over the next 12 months, to ensure that the new service is effective in reducing the number of people with drug and/or alcohol dependence and in sustained recovery. It will support police operations to tackle the supply of illegal drugs and encourage drug users into treatment.

d) **Improving Road Safety**

Outcomes: i) Reduce the number of people killed and seriously injured (KSI) on Peterborough's roads

ii) Reduce the number of people slightly injured on Peterborough's roads

iii) Reduce the number of young people killed and seriously injured on Peterborough's roads

iv) Reduce the proportion of cyclists and pedestrians killed and seriously injured on Peterborough's roads

v) Reduce culpability rates

Evidence lead activities will be developed and delivered through the Delivery Group for the Cambridgeshire and Peterborough Road Safety Partnership. (CPRSP) The group meets bi-monthly and has a range of partner agencies including Road Policing, Fire Service, County CSPs, LAs, OPCC (Office of the Police and Crime Commissioner).

All campaigns/activities are data led which is received from the CPRSP Data/Intelligence group. Priority groups for 2016/17 will be Young Drivers, Motorcyclists, Vulnerable Road Users (cyclists, pedestrians and young people, Speed (Rural Roads) as well as influencing driver behaviour.

SPP will deliver road safety activities through the OPCC Casualty Reduction and Support Fund which tie in with the partnership current priorities.

e) **Arson**

Outcomes: i) Reduce the number of primary and secondary fires

Although there has been we have seen an overall reduction in deliberate fires over the last 3 years across the county, there has been a steady increase in deliberate fires within Peterborough over the last 12 months.

Through the SPP, we aim to address issues associated with fire setting and arson by providing education to businesses and communities within the local area. Cambridgeshire Fire & Rescue Service will also work with the Safer Peterborough Partnership to respond and investigate all reported incidents of arson in the Peterborough area

## Priority 2 - Tackling anti-social behaviour

### Summary

The Partnership focusses on anti-social behaviour (ASB) due to the impact on the quality of life of people living and working in the city that ASB can have. ASB includes any ‘...behaviour that causes or is likely to cause harassment, alarm or distress...’. This broad description sees the Partnership’s ASB team deal with a variety of crime and disorder types, including neighbourhood disputes, noise complaints, harassment, youth-related ASB, disorder in and around play and recreational areas, arson and graffiti.

### Work Programmes

- a) Prevention and Enforcement Service

### Review of performance 2015/16

The highest priority for the Partnership over the last 12 months has been to reduce the number of repeat victims of ASB: those who suffer ASB experience varied levels of harm, but in nearly all cases repeat victims experience far higher levels of impact. The ASB team reduces the number of repeat victims by having processes in place across the Partnership that allow them to quickly identify repeat victims and locations of ASB.

Engagement with local people over the last year has revealed that communities continue to want improvement in the street environment, reduced littering and fly tipping, anti-social behaviour tackled effectively and criminal and environmental damage reduced. The Partnership have been working together to ascertain how to create greater effectiveness in tackling community and safety issues and have identified how this can be achieved through greater integration between police, council and other enforcement services.

This new service, known as the Prevention and Enforcement Service, which will sit within the Safer Peterborough Partnership, was established in April 2016. The service focuses on community enforcement activity through a collection of multi-agency enforcement officers, led by managers from a range of different agencies but who are directed and governed by one collective leadership arrangement.

### How we will deliver this priority – key actions for 2016/17

#### a) Prevention and Enforcement Service

Outcomes: i) Reduce ASB

- ii) Reduce repeat ASB issues (victim, location, or theme)
- iii) Increase submission of multi-agency intelligence leading to successful decrease in incidents and increase in evidenced based prosecutions (enviro crime/nuisance, housing crime/nuisance, parking crime, street drinking, begging etc.)
- iv) Increase public confidence with regard to the dealing of such incidents.
- v) Support schools to address ASB.

## vi) Improve the presence of visible “officers” within the city

The focus over the next year is to fully develop and embed the Prevention and Enforcement Service (PES). During the next six months the PES will apply for Community Safety Accreditation Scheme (CSAS) powers. Subject to the approval of the Chief Constable, this will allow all staff to have greater powers to deal with community safety issues, rather than solely relying on the police. Some of the main benefits of CSAS include:

- increasing uniformed presence on the streets
- reductions in issues such as street drinking, begging and dog fouling
- saving valuable police time in community safety to deal with low-level crime and disorder
- enhanced partnership working as staff from a range of agencies will share information and intelligence and jointly respond to issues.

### Priority 3 - Building stronger and more supportive communities.

In its simplest form, community cohesion is about people from different backgrounds getting on with each other, people contributing to how their community runs and people in the community having a sense of belonging. The Partnership regularly monitor tensions in the city through the multi-agency Tension Monitoring Group to understand emerging tensions within or between communities and identify appropriate solutions to diffuse.

Hate crime can have a devastating impact on the victim and can lead to wider community isolation and tension. Hate crimes can target either people or property because of hostility or prejudice towards that person's:

- disability
- race or ethnicity
- religion or belief
- sexual orientation
- transgender identity

The Partnership employs a hate crime co-ordinator to tackle issues of hate crime and understand the wider impacts that hate crimes can cause.

Preventing radicalisation which may lead to subsequent terrorism, is critical to keeping people safe. Ensuring that all staff understand the risks of radicalisation and where to refer any cases of concern

#### Work Programmes

- a) Community cohesion
- b) Tackling hate crime
- c) Prevent

#### Review of performance 2015/16

##### a) Community cohesion

The focus of community cohesion over the last 12 months has been to continue to build a positive dialogue with all communities in Peterborough. There have been a number of key cohesion

challenges which are influenced by national and international events. For example the events in Paris, migration from Syria or people travelling to Syria to support terrorist activity. This can place a strain on community relationships and could easily have led to rising tensions amongst different sections of the community. The Partnership have worked hard to develop a trust and rapport with communities to ensure any tensions are quickly identified and provide support where it is needed. As a result there have been no significant community tensions over the last 12 months.

#### **b) Tackling Hate Crime**

In November 2015, a new Hate Crime Officer started in post. The officer is funded by the council but employed and managed by Cross Keys Homes. Since starting, the officer has begun to engage with hard to reach groups identifying what the barriers to reporting are, raising awareness and also what support is being offered. This year, the priority is to engage and support people with disabilities and LGBT groups who it is felt have high levels of underreporting of hate crime.

#### **c) Counter-Terrorism and Prevent**

With high profile terrorist events across the world, the risk of radicalisation remains significant across the country. The Counter-Terrorism and Security Act 2015 contains a specific duty on public bodies to have due regard to the need to prevent people from being drawn into terrorism. Within the Home Office guidance there is an expectation that Community Safety Partnerships will take a key role in ensuring that a risk based approach is taken by Local Authorities to prevent people from being drawn into terrorism. The partnership will work with Police to identify vulnerable persons at risk of being drawn into terrorism so that effective support can be provided for the individuals and their families.

The Local Authority leads a multi-agency Channel Panel that provides support for those people who might be at risk of radicalisation or being drawn into terrorism. The Panel can provide a range of interventions tailored to the needs of the individuals and considers all types of radicalisation.

### **How will we deliver this priority for 2016/17 – key actions**

#### **a) Community Cohesion**

Outcomes: i) To ensure that tensions in the community remain low

Work continues to engage and support all communities in the city. Building relationships and developing trust across faith (and other) groups is critical to understanding where tensions may be developing. This can lead to partnership action to either prevent or mitigate any issues escalating. The Community Cohesion team and the Community Connectors meet with a broad range of community groups on a regular basis.

#### **b) Hate Crime**

Outcomes: i) To increase the reporting of hate crime

ii) To increase the number of positive outcomes in all hate crimes reported to the police

iii) To ensure that victim satisfaction of those reporting hate crime is high

- iv) To ensure that services are accessible to all members of the community
- v) To ensure that services meet the needs of diverse communities

One of the key functions of the co-ordinator will be to analyse hate crime data and identify key demographic areas that are susceptible to hate crime and undertake targeted work to address. Ensuring that individuals and communities who are at greater risk of being a victim of hate crime know how and where to report any issues is a priority for the next year. The co-ordinator will plan and deliver a number of promotional activities across to raise awareness.

#### **c) Counter-Terrorism and Prevent**

- Outcomes:
- i) Improve the effectiveness of the Channel referral process.
  - ii) Improve the governance and accountability of Prevent related activity.
  - iii) Improve public understanding and confidence in Prevent

One of the key tasks for this year, is to raise awareness of Prevent amongst front line staff of the SPP. The council is providing Home Office training (through City College) to all of its front line staff to ensure that they understand what the signs of radicalisation might be and how to report any concerns they may have.

The council continues to Chair the local Channel panel which reviews cases and identifies interventions where appropriate that will reduce the risk of radicalisation in referred individuals. The Police have reinstated the Prevent Strategic Board which meets in May 2016. This will allow all partners to understand the latest areas of risks and identify actions to address.

### **Priority 4 - Supporting high risk and vulnerable victims**

#### **Summary**

Following an assessment of a range of crime and disorder issues, the Partnership have identified a number of emerging themes. These are significant issues which affect more than one agency and cannot be managed as business as usual. This has led to a new partnership priority – Supporting high risk and vulnerable victims.

The focus for this priority will be in tackling child sexual exploitation and young people missing from home. However, it is also recognised that modern slavery, human trafficking and gangs can create significant harm to victims and will also need partnership support.

#### **Modern Slavery and Human Trafficking**

Modern Slavery encompasses slavery, human trafficking, forced labour and domestic servitude. A large number of national and international organised crime groups and individuals are involved in modern slavery and systematically exploit large numbers of individuals by forcing and coercing them into a life of abuse and degradation.

In response to this growing area of criminality, a joint multi-agency team called Operation Pheasant was set up to support and respond to incidents of human trafficking and modern day slavery through a victim-centred and collaborative community effort. Operation Pheasant has identified over 18 brothels and 55 off street sex workers. The partnership provided a package of support to victims, which ranged from providing access to sexual health services to reconnecting victims with their home country, where requested.

#### **Gangs**

Work has been commissioned by the Partnership over the last twelve months to ascertain whether a gang problem exists within the city. The Partnership works to the Home Office

definition of a gang which is:

A relatively durable, predominantly street-based group of young people who:

- See themselves (and are seen by others) as a discernible group, and
- Engage in a range of criminal activity and violence.

They may also have any or all of the following features:

- Identify with or lay claim over territory
- Have some form of identifying structural (or labelling) feature
- Are in conflict with other, similar, gangs.

It has been identified that gangs in Peterborough vary in their degree of organisation and ability and range from harmless youth peer groups into more organised crime groups. Their criminality ranges from low level anti-social behaviour to more serious offending, including supplying drugs and robberies. Where this type of activity has been identified, the Partnership has taken swift action to stop this type of activity and have worked hard to mitigate any negative impact on the community.

Research from other areas of the country reveals that there are often links between gangs and children who are regularly reported missing and 'looked after children', with gang members exploiting vulnerable people and using coercive measures to ensure compliance.

The Partnership takes a co-ordinated response to gang activity, particularly through the Safer Schools programme and the Youth Offending Service, who have put in place a range of measures to ensure that any issues relating to gang activity are quickly addressed. This includes targeted and effective interventions with young people linked to gangs. Over the last 12 months, the partnership has funded diversionary activities over the summer for young people and working on ensuring that vulnerable locations, such as Pupil Referral Units, are protected. We will ensure that activity linked to gangs is closely monitored and that there is a robust partnership response to any issues that arise.

### **Child Sexual Exploitation (CSE) and Missing from Home (MFH)**

The link between children going missing and being sexually exploited is well documented. There were 294 incidents of children going missing from home or care in 2014/15 in Peterborough and it is estimated that running away places a significant amount of these young people at risk of serious harm and could in some instances also increase the risk of radicalisation. There have been a number of high profile cases relating to child sexual exploitation in Peterborough, Operation Erle saw a total of 10 male defendants convicted of 59 offences against 15 young females, these offenders received custodial sentences totalling over 114 years.

Whilst there has been an enormous amount of work to protect children and families, we need to continue to work together as a Partnership to prevent more young people being put at risk and support those that have been. We will continue to identify those children and young people at risk of exploitation in order to protect and safeguard them from further risk of harm. It is also our responsibility to prevent children becoming victims of this form of abuse and reduce the opportunities that offenders may have to exploit children in the future.

### **Work Programmes**

- a) Child Sexual Exploitation & Missing From Home

### **Review of performance 2015/16**

This is a new priority for 2016/17

### How will we deliver this priority for 2016/17 - key actions

#### a) Child Sexual Exploitation & Missing From Home

- Outcomes:
- i) Increase intelligence received from Police and partners in relation to Operation Makesafe
  - ii) Increase referrals into the MASH for CSE from police and partners
  - iii) Every missing episode to have a return to home interview and produce a shared debrief for partners within 5 days of their return.
  - iv) To reduce the amount of persons who are repeatedly missing.
  - v) To improve the positive outcome rate for CSE
  - vi) To produce an annual timetable of joint training and awareness for CSE and MFH

The partnership focus for the next 12 months will be aimed dealing with child sexual exploitation and children who are missing from home. The Partnership will ensure that every child who goes missing from home, is interviewed and the findings shared amongst partners. This will increase intelligence of underlying issues within the city and provide for preventative measures to be adopted where feasible.

Multi agency operational meetings are now in place to review high risk case

## 5. Conclusion

The Safer Peterborough Partnership has worked over the period of the last partnership plan to ensure the priorities outlined are delivered, and to ensure that we continue to protect those who are vulnerable and tackle the underlying causes of crime, by taking a partnership approach. Keeping our residents and visitors safe from harm remains our utmost priority.

Whilst there has been a small increase in victim based crime over the past year, the Partnership has scrutinised this rise in crime and is satisfied that changing recording practices are the main reason for the increase. The Partnership will however continue to closely examine our performance on a regular basis and will focus our efforts on preventing crime and ensuring that victims of crime are fully supported throughout the criminal justice system.

The Partnership will continue to focus on the following three priorities:

- Addressing victim based crime by reducing re-offending and protecting our residents and visitors from harm
- Tackling anti-social behaviour
- Building stronger and more supportive communities

The current risk within Peterborough, and an added priority for the Partnership for the next three years, has been identified as High Risk and Vulnerable Victims. This follows a robust review of those issues most likely to cause harm to our communities.

This strategy is supported by an action plan (see appendix) which sets out in more detail how the issues identified will be addressed.

## Appendix - SPP Delivery Plan 2016 -17

### Priority 1 - Addressing victim based crime by reducing reoffending and protecting out residents and visitors from harm

Work Programme	Key Actions	Outcomes	Performance measures	Lead
Offender Management	<p>Targeted worked with identified prolific offenders in partnership with National Probation Service and CRC.</p> <p>Identifying key risk areas likely to lead to re-offending or an increase and developing mitigating actions to address.</p> <p>Multi agency work ongoing through the Restorative Justice Hub.</p> <p>Increase training of front line staff across the partnership to understand and implement restorative justice procedures.</p>	<p>Achieve a falling rate of reported dwelling burglaries</p> <p>Achieve a falling rate of reported serious violent crime or violent crime with injury</p> <p>Achieve a falling rate of repeat domestic violence offenders</p> <p>Increase the number of young people participating in a restorative intervention which directly involves the victim</p> <p>Reduce the number of first time entrants coming in to the justice system</p>	<p>Police data on burglary dwelling crime rate</p> <p>Police data on levels of reported serious violent crime or violent crime with injury</p> <p>Increased reporting of offences by NHS not currently reported to the police</p> <p>DAISU data on instances of offenders committing repeat offences</p> <p>Data on the number of young people participating in restorative justice</p> <p>Data on the number of first time entrants.</p>	<p>Mel Dales Supported by: Iain Easton, Gary Goose, Andy Tolley</p>
Domestic Abuse, sexual violence, victims and witnesses	<p>Send a communication to all children and adult social care staff and key partners (GPs, safeguarding leads at schools, health colleagues) advising them</p>	<p>People presenting to frontline staff with indicators of possible domestic violence or abuse are asked about their experiences in a private discussion</p>	<p>Increase in numbers of people presenting to frontline staff who are offered a private discussion and increased take up of practitioners accessing specialist</p>	<p>Wendi Ogle – Welbourn Supported by Helen Gregg, Nicky Phillipson, Steve Welby, Jo Curphey (CRC lead), Andy</p>



	<p>of the LSCB Levels 1 and 2 awareness courses delivered by the SASP and ensure they undertake new or refresher courses within the next 6 months. A specialist workshop could be organised and delivered at Bayard Place if demand is high</p> <p>Consistent or increase in the number of referrals into SASP Audit on children’s social care cases to analyse trends/common characteristics of repeat referrals, if any why they escalated and what support was put in place by MARAC. Also analyse if cases were appropriately signposted to support services to include SASP</p> <p>SASP continue to engage with key local businesses to raise awareness of the support services available to both male and female victims</p> <p>Look at undertaking a pilot Freedom Programme for non-speaking English victims</p>	<p>People experiencing domestic violence or abuse are offered referral to specialist support services</p>	<p>training</p> <p>Consistent or increase in the number of referrals into SASP</p> <p>Increase number of staff accessing the dedicated DA/SV website and the e-learning programmes</p> <p>Increase in number of perpetrators accessing different levels of support / rehabilitation programmes</p> <p>Increase in number of referrals of victims into the RJ multi agency hub Increase in number of victims provided with support Increase in support given to witnesses referred by the Witness Service</p> <p>Increase in percentage of</p>	<p>Tolley</p>
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	<p>Engage with the community connectors to ensure they have the information available to be able to signpost victims to SASP</p> <p>As part of the communications plan, include a mailout of SASP leaflets that include information on how to access both the adults and childrens services to partners, organisations and local businesses</p> <p>Send a communication to staff, partners, organisations, local businesses, GPs etc advising them of the dedicated DA/SV website and e-learning courses available to gain awareness and understanding of domestic abuse and sexual violence</p> <p>PCC to work with Cambridgeshire CC and the Police to look at commissioning a range of countywide perpetrator programmes</p> <p>Consider specialist</p>	<p>People experiencing domestic violence and abuse receive a response from level 1 or 2 trained staff</p> <p>People who disclose that they are perpetrating domestic violence or abuse are offered referral to specialist services</p> <p>Delivery of high quality victim focussed restorative justice conferences and interventions delivered by trained facilitators Provision of emotional and practical support to victims of crime</p> <p>Victims Hub to co-ordinate referrals for vulnerable and intimidated witnesses to the witness service by the Victims &amp; Witnesses Hub</p> <p>Victims are given the opportunity to submit a victim personal statement to court</p>	<p>victims who made a VPS on victim based crime</p>	
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	<p>programmes for non-English speaking perpetrators</p>			
<p>Substance misuse</p>	<p>Through our community engagement work, we will develop increased trust, rapport and communications with communities most harmed by drug and alcohol issues. This will lead to greater intelligence of criminal activity being passed to the police.</p> <p>SPP have commissioned a new joint drug and alcohol service to deliver holistic support to children and adults.</p> <p>Develop multi-agency collaboration to ensure holistic support for people with alcohol and drug problems;</p> <p>We will engage with targeted substance misusing individuals who are frequently engaging with police;</p> <p>We will develop substance</p>	<p>Increase the number of arrests made in respect of local intelligence</p> <p>Increase the number of people with drug and alcohol misuse issues that are free from dependence (and substitute medication)</p> <p>Reduce the number of alcohol related admissions to hospital</p>	<p>Numbers of local intelligence received and the associated levels of arrests made</p> <p>Numbers in effective treatment: children and adults Successful completions of treatment: children and adults</p> <p>Reduction in A&amp; E attendance.</p>	<p>Wendi Ogle-Welbourn Supported by Kate Firman, Rod Grant</p>

	<p>misuse harm reduction messages aimed at key at risk groups to raise awareness and provide information of the support available</p> <p>We will also develop alcohol and drug awareness communications campaigns for the wider population</p>				
52	Improving Road Safety	<p>Evidence lead activities developed and delivered through the Delivery Group for the Cambridgeshire and Peterborough Road Safety Partnership. (CPRSP) Group meets bi-monthly. Various partners agencies on the group including Road Policing, Fire Service, County CSPs, LAs, OPCC. All campaigns/activities are data led which is received from the CPRSP Data/Intelligence group. Current priorities; Young Driver, Motorcyclists, Vulnerable Road Users (cyclists, pedestrians and young people, Speed (Rural Roads) as well as</p>	<p>Reduce the number of people killed and seriously injured (KSI) on Peterborough's roads</p> <p>Reduce the number of people slightly injured on Peterborough's roads</p> <p>Reduce the number of young people killed and seriously injured on Peterborough's roads</p> <p>Reduce the proportion of cyclists and pedestrians killed and seriously injured on Peterborough's roads</p> <p>Reduce culpability rates</p>	<p>Numbers of KSI</p> <p>Number of slight injuries</p> <p>Number of young people KSI</p> <p>Number of cyclists and pedestrians KSI</p> <p>% breakdown of culpability</p>	Liz Robin supported by Clair George

	<p>influencing driver behaviour.</p> <p>Deliver road safety activities through the OPCC Casualty Reduction and Support Fund which tie in with the partnership current priorities.</p>			
Prevent primary and secondary fires	<p>Tackle flytipping, abandoned cars and other quality of life issues which may lead directly or indirectly to incidents of arson through the Prevention and Enforcement Service (PES).</p> <p>Through the PES, support the Fire and Rescue Service with education and prevention measures with schools and community groups</p> <p>Sharing intelligence between the Fire Service and the PES around high risk individuals, hot spot locations and other relevant information.</p>	Reduced number of primary and secondary fires	Number of primary and secondary fires.	Karl Bowden

Priority 2 - Tackling anti-social behaviour				
Work Programme	Key Actions	Outcomes	Performance measures	Lead
Prevention and Joint Enforcement	<p>Creation of the Prevention and Enforcement Service (PES) leading to staff having accredited community safety powers.</p> <p>Focus on prevention of crime and disorder through stronger community engagement and early intervention.</p> <p>Increase sharing of data and intelligence across the PES to allow multi agency engagement on community issues.</p>	<p>Reduce ASB</p> <p>Reduce repeat ASB issues (victim, location, or theme)</p> <p>Increase submission of multi-agency intelligence leading to successful decrease in incidents and increase in evidenced based prosecutions (enviro crime/nuisance, housing crime/nuisance, parking crime, street drinking, begging etc)</p> <p>Increase public confidence with regard to the dealing of such incidents.</p> <p>Support schools to address</p>	<p>Number of quality of life and anti-social behaviour reports made to the Police and the city council.</p> <p>Decrease in repeat ASB's.</p> <p>Decrease in incidents and Increased prosecutions related to intelligence</p> <p>Increase in the amount of the public who are satisfied that the PET team are working together to effectively address local concerns.</p> <p>Decrease in ASB rates in schools.</p>	Adrian Chapman & Gary Goose supported by Rob Hill and Karl Bowden

		ASB.  Improve the presence of visible “officers” within the city	Decrease in negative comments regarding those who feel they do not see a visible presence on the street ( Police data should be able to provide this through our surveys)	
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**Priority 3- Building stronger and more supportive communities**

Theme	Key Actions	Outcomes	Performance measures	Lead
Community Cohesion and population change	<p>Continue to build community trust and rapport through regular engagement with communities across the city. Share intelligence of developing or rising tensions across the city and instigate a multi-agency response to diffuse.</p> <p>Promotional events across the city to raise awareness and access to hate crime reporting facilities.</p> <p>Work with people of Jewish faith and Jehovah Witnesses to raise awareness of hate crime reporting, understand</p>	<p>To ensure that tensions in the community remain low</p> <p>To increase the reporting of hate crime</p> <p>To increase the number of positive outcomes in all hate crimes reported to the police</p> <p>To ensure that victim satisfaction of those reporting hate crime is high</p> <p>To ensure that services are accessible to all members of the community</p>	<p>Evidence that tensions and monitored and managed Hate crime reporting rate</p> <p>Number of positive outcomes relating to hate crime</p> <p>Victim satisfaction rates</p> <p>Evidence of positives interventions from the Community Connectors</p> <p>Evidence of positives</p>	Gary Goose supported by Jawaid Khan, Andy Tolley and Gemma Wood

	<p>barriers to reporting and their experiences.</p> <p>To work with partner agencies to assist in overcoming barriers and to complete direct work where required with victims.</p> <p>To identify geographical areas of risk in line with reports of hate crimes and incidents.</p> <p>Identify resources and deliver partnership interventions to raise awareness of hate crime reporting, understand and work with communities to improve cohesion and support victims. Monitor and evaluate.</p>	<p>To ensure that services meet the needs of diverse communities</p>	<p>interventions from the Community Connectors</p>	
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Prevent	<p>Increase training of all front line staff within the local authority to raise awareness of radicalisation risks and how to refer suspected cases.</p> <p>Police led strategic board to ensure a co-ordinated partner response to known and potential risks across Cambridgeshire and Peterborough.</p>	<p>Improve the effectiveness of the Channel referral process.</p> <p>Improve the governance and accountability of Prevent related activity.</p> <p>Improve public understanding and confidence in Prevent</p>	<p>Increase the percentage of the number of cases reviewed by Channel which result in an intervention being offered by the partnership.</p> <p>SPP to undertake twice yearly reviews of Prevent activity from a range of agencies. Each agency to self-assess performance against agreed criteria.</p> <p>Increase the number and type of pieces of community intelligence received by the police relating to Prevent/Community Cohesion.</p>	<p>Iain Easton supported by Claire George, Hayley Thornhill, Susie Tinsley, Prison representative, Jawaid Khan, Gemma Wood</p>
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<b>Priority 4- Supporting high risk and vulnerable victims</b>				
<b>Theme</b>	<b>Key Actions</b>	<b>Outcomes</b>	<b>Performance measures</b>	<b>Lead</b>
Child sexual exploitation & missing from home	<p>Multi agency Operational Meeting for Missing and CSE now in place –meets monthly to review high risk missing/CSE/CME</p> <p>Missing Protocol has been updated and will go to PSCB in May for endorsement</p>	<p>Increase intelligence received from Police and partners in relation to Operation Makesafe</p> <p>Increase referrals into the MASH for CSE from police and partners.</p>	<p>No. of items of intelligence items received.</p> <p>Number of CSE related referrals that MASH receives.</p>	<p>Chris Mead Supported by Mike Branston, Jenny Goodes, Claire George (working group Andy Tolley)</p>

	<p>Initial Risk Assessment of all children (13 and over referred) to CSC is completed to identify any risks</p> <p>Chelsea's Choice will be rerun in all Peterborough schools in next academic year</p> <p>Return Interviews are sent to police and to CME on completion</p>	<p>Every missing episode to have a return to home interview and produce a shared debrief for partners within 5 days of their return.</p> <p>To reduce the amount of persons who are repeatedly missing.</p> <p>To improve the positive outcome rate for CSE</p> <p>To produce an annual timetable of joint training and awareness for CSE and MFH</p>	<p>No. of debriefs completed within 5 days.</p> <p>No. of people who are repeatedly missing</p> <p>Outcome rate for CSE</p> <p>Number of staff trained on CSE and MFH</p>	
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